

## Message Text

SECRET

PAGE 01 VIENNA 02888 01 OF 02 092036 Z

44

ACTION MBFR-03

INFO OCT-01 EUR-25 IO-12 ADP-00 CIAE-00 PM-09 INR-10 L-03

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12

TRSE-00 SAJ-01 H-02 NSC-10 SS-15 OIC-04 AEC-11 AECE-00

ACDA-19 OMB-01 RSR-01 INRE-00 /155 W

----- 020661

P R 091908 Z APR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8390

INFO SECDEF WASHDC PRIORITY

AMEMBASSY BONN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION GENEVA

USNATO 591

USNMR SHAPE

USLOSACLANT

USCINCEUR

USDOCOSOUTH

USDEL SALT TWO II

S E C R E T SECTION 1 OF 2 VIENNA 2888

E. O. 11652 GDS

TAGS: PARM

SUBJ: MBFR: CHAIRMAN'S REPORT FOR THE PERIOD APRIL 2 TO APRIL 8

GENEVA FOR DISTO

ALL OTHER MBFR CAPITALS BY POUCH

FROM US REP MBFR

FOLLOWING IS REPORT TO NAC BY AD HOC GROUP CHAIRMAN ( BELGIAN  
REP ADREAENSSEN APPROVED APRIL 9.

SECRET

SECRET

PAGE 02 VIENNA 02888 01 OF 02 092036 Z

BEGIN TEXT:

IN ACCORDANCE WITH THE USUAL PRACTICE OF THE AD HOC GROUP, THE FOLLOWING REPORT IS SUBMITTED AS THE CHAIRMAN' S OWN ACCOUNT OF THE WEEK' S PROCEEDINGS.

2. THE GROUP HAS CONTINUED TO CONCENTRATE ITS DISCUSSION ON THE KEY ISSUE OF HUNGARIAN PARTICIPATION. THE UNITED STATES AND NETHERLANDS REPS HAVE HELD FOUR FURTHER MEETINGS WITH THE SOVIETS AND HUNGARIANS ON THIS QUESTION IN A CONTINUATION OF THE PROBING EXERCISE. THE TACTICS TO BE FOLLOWED BY THE ALLIED EMISSARIES, AS WELL AS CERTAIN COUNTER-PROPOSALS IN ACCORDANCE WITH THE GUIDELINES ISSUED BY THE COUNCIL REGARDING KEEPING HUNGARY IN ABEYANCE, WERE DISCUSSED AND AGREED IN THE GROUP BEFORE EACH MEETING AND THE OUTCOME OF THE MEETINGS WAS REVIEWED IN THE GROUP ON THE BASIS OF REPORTS PRESENTED BY THE EMISSARIES.

3. THERE HAS BEEN NO CHANGE IN THE BASIC POSITION OF THE SOVIETS SINCE LAST WEEK. THEY CONTINUE TO INSIST ON LINKING THE PARTICIPATION OF HUNGARY WITH THAT OF ITALY AND DO NOT AGREE THAT HUNGARY SHOULD BE SINGLED OUT AS THE ONLY COUNTRY WHOSE POSITION WOULD BE KEPT IN ABEYANCE. THEY DO NOT ADMIT THE ALLIED CONTENTION THAT THE STATUS OF ITALY AS A SPECIAL PARTICIPANT HAS ALREADY BEEN ACCEPTED IN THE EASTERN REPLIES TO THE ALLIED INVITATION OF 15 TH NOV 1972 AND IS THEREFORE AN ISSUE FOR DISCUSSION.

4. THE MEETING WITH THE EASTERN REPS ON 2 ND APRIL PROVED INCONCLUSIVE. THEY EMPHASIZED THE MERITS OF THEIR ENLARGEMENT FORMULA AS A NEUTRAL COMPROMISE WHICH WOULD MEET THE ALLIES' DESIRE OF LEAVING THE HUNGARIAN ISSUE OPEN FOR FUTURE DECISION. ACCORDING TO THEIR PROPOSAL, THERE WOULD BE 11 DIRECT AND 8 SPECIAL PARTICIPANTS AND A GENERAL FORMULA ALLOWING THE DIRECT PARTICIPANTS TO INVITE OTHER STATES TO PARTICIPATE IN CERTAIN DECISIONS AND AGREEMENTS. THE EASTERN REPS MAINTAINED THAT AN EXCHANGE OF STATEMENTS AS PROPOSED BY THE ALLIES WOULD BE INEQUITABLE SINCE IT WAS ONLY RELATED TO HUNGARY. THE ALLIED REPS ARGUED THAT SINCE ONLY THE HUNGARIAN QUESTION WAS AT ISSUE, THEIR PROPOSED STATEMENTS PROVIDED A MORE EQUITABLE WAY OF STATING THIS WITHOUT PREJUDICING THE OUTCOME.

SECRET

SECRET

PAGE 03 VIENNA 02888 01 OF 02 092036 Z

5. THE NEXT MEETING WITH THE EASTERN REPS ON 4 TH APRIL ACHIEVED

SOME PROGRESS IN THE PURELY PROCEDURAL FIELD. IN AN ATTEMPT TO INITIATE THE DRAFTING OF A COMMON PAPER ON PROCEDURES, WHICH MIGHT LEAD TO A NARROWING DOWN OF DIFFERENCES, THE ALLIED REPS PRESENTED A VERSION OF THE ALLIED PAPER ON 8 TH FEB WHICH INCLUDED IN PARA 1 THE TWO UNILATERAL BUT COMPLEMENTARY STATEMENTS TO BE MADE BY HUNGARY AND BY THE ALLIES, AND WHICH ADDED A FINAL PARA CARRYING OVER TO THE NEGOTIATIONS THE AGREED PATTERN OF PARTICIPATION. THE EASTERN REPS REFUSED TO TAKE THIS PAPER AS A BASIS FOR DISCUSSION BUT PROPOSED THEIR OWN LANGUAGE FOR DESCRIBING THE 11 DIRECT AND 8 SPECIAL PARTICIPANTS, TOGETHER WITH AN ENLARGEMENT FORMULA. THEY ALSO SUGGESTED SOME CHANGES IN THE DEFINITION OF DIRECT PARTICIPANTS, CHAIRMANSHIP AND THE RIGHT TO SPEAK. THEY AGREED TO TRY TO INCLUDE EASTERN AND WESTERN VIEWS IN A SINGLE PAPER BUT NO AGREEMENT PROVED POSSIBLE ON A METHOD OF LISTING HUNGARY. THE EASTERN ATTITUDE TO THE STATEMENTS PROPOSED BY THE ALLIES REMAINED NEGATIVE.

SECRET

ADP000

SECRET

PAGE 01 VIENNA 02888 02 OF 02 092042 Z

44

ACTION MBFR-03

INFO OCT-01 EUR-25 IO-12 ADP-00 CIAE-00 PM-09 INR-10 L-03

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12

TRSE-00 SAJ-01 H-02 NSC-10 SS-15 OIC-04 AEC-11 AECE-00

ACDA-19 OMB-01 RSR-01 INRE-00 /155 W

----- 020703

P R 091908 Z APR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8391

INFO SECDEF WASHDC PRIORITY

AMEMBASSY BONN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION GENEVA

USNATO 592

USNMR SHAPE

USLOSACLANT

USCINCEUR

USDOCOSOUTH

USDEL SALT TWO II

S E C R E T SECTION 2 OF 2 VIENNA 2888

6. THE THIRD MEETING ON 5 TH APRIL AGAIN PROVED INCONCLUSIVE. THE EASTERN REPS SOUGHT TO CONCENTRATE THE DISCUSSION ON THEIR PROPOSED ENLARGEMENT FORMULA BUT THE ALLIED REPS INSISTED ON EQUAL STATUS FOR THE DISCUSSION OF THE COMPLEMENTARY UNILATERAL STATEMENTS. THIS POINT WAS EVENTUALLY CONCEDED BY THE EASTERN SIDE. IT WAS THEN AGREED THAT FUTURE MEETINGS SHOULD CONCENTRATE ON THE DRAFTING OF A COMMON TEXT EMBODYING THE DIFFERENT POINTS OF VIEW OF BOTH SIDES.

7. THE FOURTH MEETING TOOK PLACE ON 6 TH APRIL. THE GROUP WILL RECEIVE AND DISCUSS A REPORT ON THIS MEETING ON 9 TH APRIL.

8. THE GROUP TOOK NOTE OF THE SECRETARY GENERAL' S MESSAGE OF  
SECRET

SECRET

PAGE 02 VIENNA 02888 02 OF 02 092042 Z

4 TH APRIL. IN ACCORDANCE WITH THE REQUEST OF THE COUNCIL REFERRED TO IN PARA 2, THE GROUP AGREED TO DRAW UP AND FORWARD TO THE COUNCIL A FORMAL REPORT ON THE STATE OF THE EXPLORATORY TALKS.

9. THE TEXTS OF THE TWO COMPLEMENTARY UNILATERAL STATEMENTS REQUESTED IN PARA 3 OF THE MESSAGE ARE AS FOLLOWS:  
" THE REP OF HUNGARY AGREED WITH THE VIEW THAT THE PARTICIPATION OF HUNGARY AMONG THE STATES LISTED ABOVE WILL BE DECIDED TOGETHER WITH HUNGARY AT A LATER STAGE. THE MODALITIES AND DEGREE OF HUNGARY' S INCLUSION IN DECISIONS, AGREEMENTS, OR MEASURES RELATING TO CENTRAL EUROPE WHICH MAY BE REACHED OR AGREED IN THE COURSE OF PENDING NEGOTIATIONS HAVE NOT BEEN DETERMINED AND WILL ALSO BE DECIDED AT A LATER STAGE. " THE REPS OF  
( BLANK ) WISH TO POINT OUT THAT THE STATEMENT MADE BY THE REP OF HUNGARY HAS MADE CLEAR THAT THE ARRANGEMENTS FOR THE PARTICIPATION OF HUNGARY IN THESE CONSULTATIONS ARE WITHOUT PREJUDICE TO THE NATURE OF HUNGARY' S PARTICIPATION IN FUTURE NEGOTIATIONS, DECISIONS, OR AGREED MEASURES, OR TO THE SECURITY OF ANY PARTY. IN PARTICULAR, IT IS AGREED THAT THE QUESTION OF HOW AND TO WHAT EXTENT HUNGARY WILL BE INCLUDED IN FUTURE DECISIONS, AGREEMENTS, OR MEASURES MUST BE EXAMINED AND DECIDED DURING THE PENDING NEGOTIATIONS."

10. THESE TEXTS, WHICH CONTAIN THE SUBSTANCE OF THE COUNCIL' S GUIDANCE ON KEEPING HUNGARY IN ABEYANCE, ARE INTENDED TO BE INSERTED IN THE PAPER ON PROCEDURES AFTER THE LIST OF THE ELEVEN DIRECT PARTICIPANTS. THE TEXTS HAVE BEEN PRESENTED TO THE EASTRN REPS WITHIN THE FRAMEWORK OF THE UNCOMMITTED AND INFORMAL EXPLORATIONS.

11. THE FACT THAT THE DIALOGUE HAS NOW BEEN REGULARLY ESTABLISHED  
AND THAT THE EASTERN REPS HAVE AGREED TO ENGAGE IN THE DRAFTING  
OF A COMMON TEXT IS REGARDED AS A POSITIVE ELEMENT. HUMES

SECRET

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* SECRET

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 APR 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973VIENNA02888  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** RR  
**Errors:** n/a  
**Film Number:** n/a  
**From:** VIENNA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730438/aaaaiaro.tel  
**Line Count:** 230  
**Locator:** TEXT ON-LINE  
**Office:** ACTION MBF  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 29 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** WITHDRAWN <02-Aug-2001 by reddocgw, RDFRD>; RELEASED <29-Aug-2001 by boyleja>; APPROVED <06-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> gwr 971216  
**Subject:** MBFR: CHAIRMAN' S REPORT FOR THE PERIOD APRIL 2 TO APRIL 8  
**TAGS:** PARM, AU  
**To:** BONN  
GENEVA  
HELSINKI  
LONDON  
MBFR  
MOSCOW  
SECSTATE WASHDC

USNATO  
WASHDC

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005